

# DEPARTMENT OF LABOR

## EMPLOYMENT AND TRAINING ADMINISTRATION

### Federal Funds

#### TRAINING AND EMPLOYMENT SERVICES

##### (INCLUDING TRANSFER OF FUNDS)

For necessary expenses of the Workforce Investment Act of 1998 ("WIA"), the Second Chance Act of 2007, and the Women in Apprenticeship and Non-Traditional Occupations Act of 1992, including the purchase and hire of passenger motor vehicles, the construction, alteration, and repair of buildings and other facilities, and the purchase of real property for training centers as authorized by the WIA; **[\$3,828,530,000]** **\$3,925,475,000** plus reimbursements, shall be available. Of the amounts provided:

(1) for grants to States for adult employment and training activities, youth activities, and dislocated worker employment and training activities, and for workforce innovation activities, **[\$2,969,449,000]** **\$3,178,031,000** as follows:

(A) **[\$861,540,000]** **\$906,884,000** for adult employment and training activities, of which not more than 5 percent shall be available for workforce innovation activities to carry out projects authorized under section 171(b) of the WIA that test and validate effective strategies for improving program delivery and outcomes for program beneficiaries, and of which **[\$149,540,000]** **\$194,884,000** shall be available for the period July 1, **[2010]** **2011**, through June 30, **[2011]** **2012**, and of which **\$712,000,000** shall be available for the period October 1, **[2010]** **2011** through June 30, **[2011]** **2012**;

(B) **[\$924,069,000]** **\$1,025,000,000** for youth activities, which shall be available for the period April 1, **[2010]** **2011** through June 30, **[2011];** **2012**, and of which not more than 15 percent shall be for workforce innovation activities to carry out projects authorized under section 171(b) of the WIA that test and validate effective strategies for improving program delivery and outcomes for youth: *Provided, That for purposes of section 127(b) of the WIA, funds available for youth activities shall be used and allotted as if the total amount available for youth activities in the fiscal year does not exceed \$1,000,000,000: Provided further, That notwithstanding section 128(a)(1) of the WIA, the amount available to the Governor for statewide activities shall not exceed 10 percent of the amount allotted to the State from the appropriation under this subparagraph: Provided further, That of the funds reserved in this subparagraph for workforce innovation activities not less than 30 percent shall be for projects providing summer employment activities for youth;* and

(C) **[\$1,183,840,000]** **\$1,246,147,000** for dislocated worker employment and training activities, of which not more than 5 percent shall be for workforce innovation activities to carry out projects authorized under section 171(b) of the WIA that test and validate effective strategies for improving program delivery and outcomes for program beneficiaries, and of which **[\$323,840,000]** **\$386,147,000** shall be available for the period July 1, **[2010]** **2011** through June 30, **[2011]** **2012**, and of which **\$860,000,000** shall be available for the period October 1, **[2010]** **2011** through June 30, **[2011:]** **2012**;

*Provided, That notwithstanding the transfer limitation under section 133(b)(4) of the WIA, up to 30 percent of [such] funds allocated to a local area from appropriations under subparagraphs (A) and (C) may be transferred by a local board if approved by the Governor: Provided further, That a local board may award a contract to an institution of higher education or other eligible training provider if the local board determines that it would facilitate the training of multiple individuals in high-demand occupations, if such contract does not limit customer choice: Provided further, That projects carried out with funds available for workforce innovation activities shall not be subject to the requirements of section 171(b)(2)(B) of the WIA and shall be administered by the Secretary of Labor in cooperation with the Secretary of Education and, as appropriate, other heads of departments and agencies: Provided further, That of the funds available for workforce innovation activities, not more than 5 percent shall be for technical assistance and evaluations related to the projects carried out with these funds;*

(2) for federally administered programs, **[\$470,038,000]** **\$492,538,000** as follows:

(A) **\$229,160,000** for the dislocated workers assistance national reserve, of which **\$29,160,000** shall be available for the period July 1, **[2010]** **2011** through June 30, **[2011]** **2012**, and of which **\$200,000,000** shall be available for the period October 1, **[2010]** **2011** through June 30, **[2011]** **2012: Provided, That funds provided to carry out section 132(a)(2)(A) of the WIA may be used to provide assistance to a State for State-wide or local use in order to address cases where there have been worker dislocations across multiple sectors or across multiple local areas and such workers remain dislocated; coordinate the State workforce development plan with emerging economic development needs; and train such eligible dislocated workers: Provided further, That funds provided to carry out section 171(d) of the WIA may be used for demonstration projects that provide assistance to new entrants in the workforce and incumbent workers: Provided further, That none of the funds shall be obligated to carry out section 173(e) of the WIA;**

(B) **[\$52,758,000]** **\$55,000,000** for Native American programs, which shall be available for the period July 1, **[2010]** **2011** through June 30, **[2011]** **2012**;

(C) **[\$84,620,000]** **\$87,378,000** for migrant and seasonal farmworker programs under section 167 of the WIA, including **[\$78,410,000]** **\$82,135,320** for formula grants (of which not less than 70 percent shall be for employment and training services), **[\$5,700,000]** **\$4,368,900** for migrant and seasonal housing (of which not less than 70 percent shall be for permanent housing), and **[\$510,000]** **\$873,780** for other discretionary purposes, which shall be available for the period July 1, **[2010]** **2011** through June 30, **[2011]** **2012: Provided, That notwithstanding any other provision of law or related regulation, the Department of Labor shall take no action limiting the number or proportion of eligible participants receiving related assistance services or discouraging grantees from providing such services;**

(D) **\$1,000,000** for carrying out the Women in Apprenticeship and Nontraditional Occupations Act, which shall be available for the period July 1, **[2010]** **2011** through June 30, **[2011]** **2012**; and

(E) **[\$102,500,000]** **\$120,000,000** for YouthBuild activities as described in section 173A of the WIA, which shall be available for the period April 1, **[2010]** **2011** through June 30, **[2011: Provided, That for program year 2010 and each program year thereafter, the YouthBuild program may serve an individual who has dropped out of high school and re-enrolled in an alternative school, if that re-enrollment is part of a sequential service strategy]** **2012**;

(3) for national activities, **[\$389,043,000]** **\$254,906,000**, as follows:

(A) **[\$93,450,000]** **\$46,556,000** in addition to any amounts available under paragraph (1) for Pilots, Demonstrations, and Research, which shall be available for the period April 1, **[2010]** **2011** through June 30, **[2011]** **2012**, of which **[\$30,000,000]** **\$40,000,000** shall be for Transitional Jobs activities, and shall not be subject to the requirements of section 171(b)(2)(B) or 171(c)(4)(D) of the WIA, and that up to 10 percent of the amount available for Transitional Jobs activities may be used for evaluation of such projects or transferred to the Department of Health and Human Services and/or the Department of Justice for support of Transitional Jobs activities; **[and of which \$5,500,000 shall be for competitive grants to address the employment and training needs of young parents, and shall not be subject to the requirements of section 171(b)(2)(B) or 171(c)(4)(D) of the WIA; and of which \$48,889,000 shall be used for the projects, and in the amounts, specified under the heading "Training and Employment Services" in the statement of the managers on the conference report accompanying this Act: Provided, That funding provided to carry out such projects shall not be subject to the requirements of sections 171(b)(2)(B) and 171(c)(4)(D) of the WIA, the joint funding requirements of sections 171(b)(2)(A) and 171(c)(4)(A) of the WIA, or any time limit requirements of sections 171(b)(2)(C) and 171(c)(4)(B) of the WIA;]**

(B) **[\$108,493,000]** **\$98,000,000** for ex-offender activities, under the authority of section 171 of the WIA and section 212 of the Second Chance Act of 2007, which shall be available for the period April 1,

TRAINING AND EMPLOYMENT SERVICES—Continued

【2010】 2011 through June 30, 【2011】 2012, notwithstanding the requirements of section 171(b)(2)(B) or 171(c)(4)(D) of the WIA, of which \$15,000,000 shall be for competitive grants to provide Transitional Job activities for ex-offenders】;

(C) 【\$9,600,000】 \$11,600,000 for Evaluation, which shall be available for the period July 1, 【2010】 2011 through June 30, 【2011】 2012;

(D) 【\$40,000,000】 \$85,000,000 for activities that prepare workers for careers in energy efficiency and renewable energy as described in section 171(e)(1)(B) of the WIA, under the authority of section 171 of the WIA, which shall be available for the period July 1, 【2010】 2011 through June 30, 【2011】 2012, and which shall not be subject to the requirements of section 171(b)(2)(B) or 171(c)(4)(D); and

【(E) \$125,000,000 for Career Pathways Innovation Fund, under the authority of section 171 of the WIA, which shall be available for the period July 1, 2010 through June 30, 2011, of which not less than \$65,000,000 shall be dedicated to activities that prepare workers for careers in the health care sector, and which shall not be subject to the requirements of section 171(b)(2)(B) or 171(c)(4)(D); and】

【(F) (E) 【\$12,500,000】 \$13,750,000 for the Workforce Data Quality Initiative, under the authority of section 171(c)(2) of the WIA, which shall be available for the period July 1, 【2010】 2011 through June 30, 【2011】 2012, and which shall not be subject to the requirements of section 171(c)(4)(D). (Department of Labor Appropriations Act, 2010.)

Program and Financing (in millions of dollars)

Identification code 16-0174-0-1-504	2009 actual	2010 est.	2011 est.
<b>Obligations by program activity:</b>			
00.01 Adult Employment and Training Activities .....	862	862	887
00.03 Dislocated Worker Employment and Training Activities .....	1,333	1,391	1,447
00.05 Youth Activities .....	1,036	1,012	1,092
00.08 Reintegration of Ex-Offenders .....	86	110	103
00.10 Native Americans .....	43	53	54
00.11 Migrant and Seasonal Farmworkers .....	80	84	86
00.13 National programs .....	59	76	78
00.14 Career Pathways/Community College in FY 2010 (formerly CBJTG) .....	125	120	56
00.15 High Growth Job Training Initiative .....	114	125	125
00.16 Green Jobs Initiative .....	.....	23	65
00.17 Data Quality Initiative .....	.....	8	13
00.21 Recovery Act - Adult Employment and Training Activities .....	495	.....	.....
00.22 Recovery Act - Dislocated Worker Employment and Training Activities .....	1,268	168	.....
00.23 Recovery Act - Youth Employment and Training Activities .....	1,182	.....	.....
00.24 Recovery Act - YouthBuild .....	48	2	.....
00.25 Recovery Act - Green Job Training .....	.....	495	.....
00.26 Recovery Act - High Growth/Emerging Industries .....	.....	248	.....
00.27 Recovery Act - Program Administration expenditure transfer .....	40	.....	.....
00.28 Recovery Act - NEGs Health Insurance Assistance .....	2	28	15
09.01 Reimbursable program .....	10	10	10
10.00 Total new obligations .....	6,783	4,815	4,031
<b>Budgetary resources available for obligation:</b>			
21.40 Unobligated balance carried forward, start of year .....	377	1,400	544
22.00 New budget authority (gross) .....	7,848	3,959	4,061
22.10 Resources available from recoveries of prior year obligations .....	8	.....	.....
22.21 Unobligated balance transferred to other accounts .....	-49	.....	.....
23.90 Total budgetary resources available for obligation .....	8,184	5,359	4,605
23.95 Total new obligations .....	-6,783	-4,815	-4,031
23.98 Unobligated balance expiring or withdrawn .....	-1	.....	.....
24.40 Unobligated balance carried forward, end of year .....	1,400	544	574
<b>New budget authority (gross), detail:</b>			
Discretionary:			
40.00 Appropriation .....	5,804	2,057	2,154
55.00 Advance appropriation .....	1,772	1,772	1,772
58.00 Spending authority from offsetting collections: Offsetting collections (cash) .....	11	10	10
Mandatory:			
60.00 Appropriation (Health NEGs) .....	150	.....	.....
60.20 Appropriation (H-1B Skills Training) .....	111	120	125

62.50	Appropriation (total mandatory) .....	261	120	125
70.00	Total new budget authority (gross) .....	7,848	3,959	4,061
<b>Change in obligated balances:</b>				
72.40	Obligated balance, start of year .....	3,181	5,341	4,195
73.10	Total new obligations .....	6,783	4,815	4,031
73.20	Total outlays (gross) .....	-4,461	-5,961	-4,109
73.31	Obligated balance transferred to other accounts .....	-124	.....	.....
73.40	Adjustments in expired accounts (net) .....	-30	.....	.....
73.45	Recoveries of prior year obligations .....	-8	.....	.....
74.40	Obligated balance, end of year .....	5,341	4,195	4,117
<b>Outlays (gross), detail:</b>				
86.90	Outlays from new discretionary authority .....	2,176	1,315	1,323
86.93	Outlays from discretionary balances .....	2,168	4,562	2,704
86.97	Outlays from new mandatory authority .....	.....	1	1
86.98	Outlays from mandatory balances .....	117	83	81
87.00	Total outlays (gross) .....	4,461	5,961	4,109
<b>Offsets:</b>				
Against gross budget authority and outlays:				
Offsetting collections (cash) from:				
88.00	Federal sources .....	-11	-10	-10
88.40	Non-Federal sources .....	-3	.....	.....
88.90	Total, offsetting collections (cash) .....	-14	-10	-10
Against gross budget authority only:				
88.96	Portion of offsetting collections (cash) credited to expired accounts .....	3	.....	.....
<b>Net budget authority and outlays:</b>				
89.00	Budget authority .....	7,837	3,949	4,051
90.00	Outlays .....	4,447	5,951	4,099

Enacted in 1998, the Workforce Investment Act (WIA) is the primary authorization for this appropriation account. WIA expired on September 30, 2003. The Act is intended to provide workers with the information, advice, job search assistance, and training they need to get and keep good jobs; and to provide employers with skilled workers. Funds appropriated for this account generally are available on a July- to- June program year basis, and substantial advance appropriation amounts are provided. This account includes:

**Adult employment and training activities.**—Grants to provide financial assistance to States and territories to design and operate training and employment assistance programs for adults, including low-income individuals and public assistance recipients. The 2011 Budget directs 5 percent of these funds to a Workforce Innovation Fund for competitive grants to support and test "learn and earn" strategies like apprenticeships and on-the-job training; promote regional and sectoral collaborations; and support other evidence-based innovations. DOL will work closely with the Department of Education and other federal agencies to administer the grants, and use them as a mechanism for encouraging States and localities to work across programs to improve service delivery and participant outcomes.

**Dislocated worker employment and training activities.**—Grants to provide reemployment services and retraining assistance to individuals dislocated from their employment. Five percent of dislocated worker formula funds are contributed to the Workforce Innovation Fund described above.

**Youth activities.**—Grants to support a wide range of activities and services to prepare low-income youth for academic and employment success, including summer jobs. The program links academic and occupational learning with youth development activities. The 2011 Budget directs 15 percent of total Youth funding to a Youth Innovation Fund to pilot innovative models for delivering summer and year-round work experiences and comprehensive services to disconnected youth.

**Green Jobs.**—These funds will support research, labor exchange, and job training projects that help prepare workers for careers related to renewable energy and energy efficiency.

**Reintegration of Ex-Offenders.**—Supports activities authorized under the Second Chance Act to help individuals exiting prison make a successful transition to community life and long-term employment through mentoring, job training, and other services. The Department of Labor will coordinate closely with the Department of Justice in carrying out this program.

**Native Americans.**—Grants to Indian tribes and other Native American groups to provide training, work experience, and other employment-related services to Native Americans.

**Migrant and Seasonal Farmworkers.**—Grants to public agencies and nonprofit groups to provide training and other employability development services to economically disadvantaged youth and families whose principal livelihood is gained in migratory and other forms of seasonal farmwork.

**National programs.**—Provides program support for WIA activities and nationally administered programs for segments of the population that have special disadvantages in the labor market. National activities conducted under the Pilots, Demonstrations, and Research authority will include projects to demonstrate and evaluate transitional job models, which combine short-term subsidized or supported employment with intensive case management services to help populations with barriers to employment succeed in the labor market.

**Workforce Data Quality Initiative.**—Competitive grants to support the development of longitudinal data systems that integrate education and workforce data to provide timely and accessible information to consumers, policymakers, and others.

**Object Classification** (in millions of dollars)

Identification code 16-0174-0-1-504	2009 actual	2010 est.	2011 est.
<b>Direct obligations:</b>			
25.1 Advisory and assistance services .....	3	4	11
25.2 Other services .....	18	19	13
25.3 Other purchases of goods and services from Government accounts .....	40		
41.0 Grants, subsidies, and contributions .....	6,712	4,782	3,997
99.0 Direct obligations .....	6,773	4,805	4,021
99.0 Reimbursable obligations .....	10	10	10
99.9 Total new obligations .....	6,783	4,815	4,031

OFFICE OF JOB CORPS

To carry out subtitle C of title I of the Workforce Investment Act of 1998, including Federal administrative expenses, the purchase and hire of passenger motor vehicles, the construction, alteration and repairs of buildings and other facilities, and the purchase of real property for training centers as authorized by the Workforce Investment Act; **[\$1,708,205,000] \$1,707,363,000**, plus reimbursements, as follows:

(1) **[\$1,574,015,000] \$1,572,253,000** for Job Corps Operations, of which **[\$983,015,000] \$981,253,000** shall be available for obligation for the period July 1, **[2010] 2011** through June 30, **[2011] 2012** and of which **\$591,000,000** shall be available for obligation for the period October 1, **[2010] 2011** through June 30, **[2011] 2012**;

(2) **\$105,000,000** for construction, rehabilitation and acquisition of Job Corps Centers, of which **\$5,000,000** shall be available for the period July 1, **[2010] 2011** through June 30, **[2013] 2014** and **\$100,000,000** shall be available for the period October 1, **[2010] 2011** through June 30, **[2013; and] 2014**: *Provided, That the Secretary of Labor may transfer up to 15 percent of such funds to meet the operational needs of such centers: Provided further, That any funds transferred pursuant to the preceding proviso shall not be available for obligation after June 30, 2012; and*

(3) **[\$29,190,000] \$30,110,000** for necessary expenses of the Office of Job Corps which shall be available for obligation for the period October 1, **[2009] 2010** through September 30, **[2010] 2011**:

*Provided, [That the Office of Job Corps shall have contracting authority: Provided further,] That no funds from any other appropriation shall be used to provide meal services at or for Job Corps centers. (Department of Labor Appropriations Act, 2010.)*

**Program and Financing** (in millions of dollars)

Identification code 16-0181-0-1-504	2009 actual	2010 est.	2011 est.
<b>Obligations by program activity:</b>			
00.01 Operations .....	1,529	1,557	1,572
00.02 Construction, Rehabilitation, and Acquisition (CRA) .....	98	115	118
00.03 Administration .....	29	29	30
00.04 Recovery Act .....	148	102	
09.00 Reimbursable program .....		1	1
10.00 Total new obligations .....	1,804	1,804	1,721
<b>Budgetary resources available for obligation:</b>			
21.40 Unobligated balance carried forward, start of year .....	562	751	655
22.00 New budget authority (gross) .....	1,934	1,708	1,707
22.10 Resources available from recoveries of prior year obligations ...	13		
22.22 Unobligated balance transferred from other accounts .....	49		
23.90 Total budgetary resources available for obligation .....	2,558	2,459	2,362
23.95 Total new obligations .....	-1,804	-1,804	-1,721
23.98 Unobligated balance expiring or withdrawn .....	-3		
24.40 Unobligated balance carried forward, end of year .....	751	655	641
<b>New budget authority (gross), detail:</b>			
<b>Discretionary:</b>			
40.00 Appropriation .....	1,243	1,017	1,016
55.00 Advance appropriation .....	691	691	691
70.00 Total new budget authority (gross) .....	1,934	1,708	1,707
<b>Change in obligated balances:</b>			
72.40 Obligated balance, start of year .....	274	577	531
73.10 Total new obligations .....	1,804	1,804	1,721
73.20 Total outlays (gross) .....	-1,612	-1,850	-1,809
73.32 Obligated balance transferred from other accounts .....	124		
73.45 Recoveries of prior year obligations .....	-13		
74.40 Obligated balance, end of year .....	577	531	443
<b>Outlays (gross), detail:</b>			
86.90 Outlays from new discretionary authority .....	786	788	788
86.93 Outlays from discretionary balances .....	826	1,062	1,021
87.00 Total outlays (gross) .....	1,612	1,850	1,809
<b>Offsets:</b>			
<b>Against gross budget authority and outlays:</b>			
88.40 Offsetting collections (cash) from: Non-Federal sources .....	-1		
<b>Against gross budget authority only:</b>			
88.96 Portion of offsetting collections (cash) credited to expired accounts .....	1		
<b>Net budget authority and outlays:</b>			
89.00 Budget authority .....	1,934	1,708	1,707
90.00 Outlays .....	1,611	1,850	1,809

The Office of Job Corps supports the administration and management of the Job Corps program. Established in 1964 as part of the Economic Opportunity Act and authorized by the Workforce Investment Act of 1998 (P.L. 105-220, Title 1, Subtitle C, section 141), Job Corps is an intensive educational and career technical training program for disadvantaged youth who need and can benefit from these training services in order to become more employable, responsive, and productive citizens.

The program serves more than 60,000 participants and operates in a primarily residential setting at 122 centers in 48 states, the District of Columbia and the Commonwealth of Puerto Rico. A new center in Florida is scheduled to open in 2010, and four new centers are currently under design or construction in Wisconsin, Iowa, New Hampshire and Wyoming. Large and small corpora-

## OFFICE OF JOB CORPS—Continued

tions and nonprofit organizations manage and operate 94 of the Job Corps centers through contractual agreements with the Department of Labor, while the other 28 centers are operated through an interagency agreement with the U.S. Department of Agriculture. Job Corps participants must be economically disadvantaged youth, ages 16–24, and who meet one or more of the following criteria: basic skills deficient; a school dropout; homeless, a runaway, or a foster child; a parent; or in need of additional education, vocational training, or intensive counseling and related assistance in order to participate successfully in regular school-work or to secure and hold employment.

The Consolidated Appropriations Act, 2010 (P.L. 111–117) accepted the Administration's proposal to transfer the Job Corps program and its administrative funding from the Office of the Secretary back to the Employment and Training Administration (ETA) to better coordinate the program with other employment and training programs ETA oversees. Funding for the Job Corps program is now shown in a separate appropriation account under ETA, having formerly been shown in a separate account under Departmental Management.

The 2011 Budget supports an initiative to reform and improve Job Corps, by setting high standards for centers and taking quick and decisive action to address problems in the program's performance.

## Object Classification (in millions of dollars)

Identification code 16–0181–0–1–504	2009 actual	2010 est.	2011 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent .....	16	18	18
11.3 Other than full-time permanent .....	1	1	.....
11.5 Other personnel compensation .....	1	1	1
11.9 Total personnel compensation .....	18	20	19
12.1 Civilian personnel benefits .....	4	4	4
21.0 Travel and transportation of persons .....	1	1	1
23.1 Rental payments to GSA .....	2	2	2
25.2 Other services .....	1,545	1,585	1,574
25.3 Other purchases of goods and services from Government accounts .....	3	4	2
25.7 Operation and maintenance of equipment .....	1	1	1
41.0 Grants, subsidies, and contributions .....	230	187	118
99.9 Total new obligations .....	1,804	1,804	1,721

## Employment Summary

Identification code 16–0181–0–1–504	2009 actual	2010 est.	2011 est.
Direct:			
1001 Civilian full-time equivalent employment .....	173	191	179

## COMMUNITY SERVICE EMPLOYMENT FOR OLDER AMERICANS

To carry out title V of the Older Americans Act of 1965 ["(OAA)"], [\$825,425,000] \$600,425,000, [of] which [\$600,425,000] shall be available for the period July 1, [2010] 2011 through June 30, [2011] and of which \$225,000,000 shall be available on the date of the enactment of this Act and remain available through December 31, 2011: *Provided*, That notwithstanding sections 506 and 514 of the OAA, \$225,000,000 shall be allotted within 45 days of the date of the enactment of this Act to current grantees that the Secretary of Labor determines can effectively utilize additional funding: *Provided further*, That within 15 days of the enactment of this Act, the Secretary shall provide to the Committees on Appropriations of the House of Representatives and the Senate a report on the procedure for allotting such funds: *Provided further*, That funds made available under this heading may, in accordance with section 517(c) of the OAA, be recaptured and reobligated] 2012. (Department of Labor Appropriations Act, 2010.)

## Program and Financing (in millions of dollars)

Identification code 16–0175–0–1–504	2009 actual	2010 est.	2011 est.
<b>Obligations by program activity:</b>			
00.01 National programs .....	557	644	464
00.02 State programs .....	151	181	136
10.00 Total new obligations .....	708	825	600
<b>Budgetary resources available for obligation:</b>			
21.40 Unobligated balance carried forward, start of year .....	18	3	3
22.00 New budget authority (gross) .....	692	825	600
22.10 Resources available from recoveries of prior year obligations .....	1	.....	.....
23.90 Total budgetary resources available for obligation .....	711	828	603
23.95 Total new obligations .....	–708	–825	–600
24.40 Unobligated balance carried forward, end of year .....	3	3	3
<b>New budget authority (gross), detail:</b>			
Discretionary:			
40.00 Appropriation .....	692	825	600
<b>Change in obligated balances:</b>			
72.40 Obligated balance, start of year .....	441	582	699
73.10 Total new obligations .....	708	825	600
73.20 Total outlays (gross) .....	–560	–708	–781
73.40 Adjustments in expired accounts (net) .....	–6	.....	.....
73.45 Recoveries of prior year obligations .....	–1	.....	.....
74.40 Obligated balance, end of year .....	582	699	518
<b>Outlays (gross), detail:</b>			
86.90 Outlays from new discretionary authority .....	127	157	114
86.93 Outlays from discretionary balances .....	433	551	667
87.00 Total outlays (gross) .....	560	708	781
<b>Net budget authority and outlays:</b>			
89.00 Budget authority .....	692	825	600
90.00 Outlays .....	560	708	781

Community Service Employment for Older Americans (CSEOA), authorized by Title V of the Older Americans Act as amended in 2006 (P.L. 109–365), is a federally-sponsored community service employment and training program that targets unemployed low-income older individuals who want to enter or re-enter the workforce. Participants must be 55 years of age or older with incomes no more than 125 percent of the Federal poverty level. The program, known as the Senior Community Service Employment Program (SCSEP), offers participants work-based community service training at non-profit or governmental agencies so that they can gain on-the-job experience and prepare to enter or re-enter the workforce. The dual goals of the program are to foster individual economic self-sufficiency and to provide useful opportunities in community service activities.

## Object Classification (in millions of dollars)

Identification code 16–0175–0–1–504	2009 actual	2010 est.	2011 est.
Direct obligations:			
25.2 Other services .....	2	.....	.....
25.3 Other purchases of goods and services from Government accounts .....	1	.....	.....
41.0 Grants, subsidies, and contributions .....	705	825	600
99.9 Total new obligations .....	708	825	600

## FEDERAL UNEMPLOYMENT BENEFITS AND ALLOWANCES

For payments during fiscal year [2010] 2011 of trade adjustment benefit payments and allowances under part I of subchapter B of chapter 2 of title II of the Trade Act of 1974, and section 246 of that Act; and for training, employment and case management services, allowances for job search and relocation, and related State administrative expenses under

part II of subchapter B of chapter 2 of title II of the Trade Act of 1974, including benefit payments, allowances, training, and related State administration provided pursuant to paragraphs (1) and (2) of section 1891(b) of the Trade and Globalization Adjustment Assistance Act of 2009, [ \$1,818,400,000 ] \$1,938,200,000, together with such amounts as may be necessary to be charged to the subsequent appropriation for payments for any period subsequent to September 15, [2010] 2011. (Department of Labor Appropriations Act, 2010.)

**Program and Financing** (in millions of dollars)

Identification code 16-0326-0-1-999	2009 actual	2010 est.	2011 est.
<b>Obligations by program activity:</b>			
Direct program:			
00.01 Trade Adjustment Assistance benefits .....	178	723	1,595
00.02 Trade Adjustment Assistance training .....	685	686	278
00.05 RTAA Payments .....	26	39	65
09.01 Disaster Unemployment Assistance .....	16	40	40
10.00 Total new obligations .....	905	1,488	1,978
<b>Budgetary resources available for obligation:</b>			
22.00 New budget authority (gross) .....	975	1,858	1,978
23.95 Total new obligations .....	-905	-1,488	-1,978
23.98 Unobligated balance expiring or withdrawn .....	-70	-370	.....
<b>New budget authority (gross), detail:</b>			
Mandatory:			
60.00 Appropriation .....	959	1,818	1,938
69.00 Offsetting collections (DUA) .....	16	40	40
69.00 Offsetting collections (Advances funds) .....	.....	.....	.....
69.90 Spending authority from offsetting collections (total mandatory) .....	16	40	40
70.00 Total new budget authority (gross) .....	975	1,858	1,978
<b>Change in obligated balances:</b>			
72.40 Obligated balance, start of year .....	554	918	1,097
73.10 Total new obligations .....	905	1,488	1,978
73.20 Total outlays (gross) .....	-450	-1,309	-2,298
73.40 Adjustments in expired accounts (net) .....	-91	.....	.....
74.40 Obligated balance, end of year .....	918	1,097	777
<b>Outlays (gross), detail:</b>			
86.97 Outlays from new mandatory authority .....	267	1,008	1,783
86.98 Outlays from mandatory balances .....	183	301	515
87.00 Total outlays (gross) .....	450	1,309	2,298
<b>Offsets:</b>			
Against gross budget authority and outlays:			
88.00 Offsetting collections (cash) from: Federal sources .....	-10	-40	-40
Against gross budget authority only:			
88.96 Portion of offsetting collections (cash) credited to expired accounts .....	-6	.....	.....
<b>Net budget authority and outlays:</b>			
89.00 Budget authority .....	959	1,818	1,938
90.00 Outlays .....	440	1,269	2,258

**Summary of Budget Authority and Outlays** (in millions of dollars)

	2009 actual	2010 est.	2011 est.
Enacted/requested:			
Budget Authority .....	959	1,818	1,938
Outlays .....	440	1,269	2,258
Legislative proposal, subject to PAYGO:			
Budget Authority .....	.....	.....	431
Outlays .....	.....	.....	145
<b>Total:</b>			
Budget Authority .....	959	1,818	2,369
Outlays .....	440	1,269	2,403

This account funds the Trade Adjustment Assistance (TAA) for Workers program, which provides weekly cash benefits, training, job search and relocation allowances, and employment and case management services to certain workers displaced by international trade. The account also funds the Alternative Trade Adjust-

ment Assistance (ATAA) and the Reemployment Trade Adjustment Assistance (RTAA) programs that provide wage insurance payments for certain older workers who become reemployed at lower wages than the wages paid in their pre-layoff employment.

The TAA for Workers program was reauthorized through December 31, 2011, and substantively amended through December 31, 2010, under the Trade and Globalization Adjustment Assistance Act of 2009, which was enacted as part of the American Recovery and Reinvestment Act of 2009 (Public Law 111-5). Under the amendments, workers covered by petitions for the TAA program filed before May 18, 2009, continued to receive the benefits and services, including ATAA, in accordance with the TAA provisions that were in effect prior to these amendments (see Section 1891(b) of the Trade and Globalization Adjustment Assistance Act of 2009). Petitions filed on or after May 18, 2009, are considered under expanded group eligibility provisions (e.g., workers in the service sector will be eligible) and the covered workers may be eligible for enhanced services and benefits, including additional weeks of cash benefits while in training and for the RTAA program.

**Object Classification** (in millions of dollars)

Identification code 16-0326-0-1-999	2009 actual	2010 est.	2011 est.
41.0 Direct obligations: Grants, subsidies, and contributions	889	1,448	1,938
99.0 Reimbursable obligations: reimbursable obligations .....	16	40	40
99.9 Total new obligations .....	905	1,488	1,978

**FEDERAL UNEMPLOYMENT BENEFITS AND ALLOWANCES**

(Legislative proposal, subject to PAYGO)

**Program and Financing** (in millions of dollars)

Identification code 16-0326-4-1-999	2009 actual	2010 est.	2011 est.
<b>Obligations by program activity:</b>			
Direct program:			
00.01 Trade Adjustment Assistance benefits .....	.....	.....	19
00.02 Trade Adjustment Assistance training .....	.....	.....	408
00.05 RTAA Payments .....	.....	.....	4
10.00 Total new obligations (object class 41.0) .....	.....	.....	431
<b>Budgetary resources available for obligation:</b>			
22.00 New budget authority (gross) .....	.....	.....	431
23.95 Total new obligations .....	.....	.....	-431
<b>New budget authority (gross), detail:</b>			
Mandatory:			
60.00 Appropriation .....	.....	.....	431
<b>Change in obligated balances:</b>			
73.10 Total new obligations .....	.....	.....	431
73.20 Total outlays (gross) .....	.....	.....	-145
73.40 Adjustments in expired accounts (net) .....	.....	.....	1
74.40 Obligated balance, end of year .....	.....	.....	287
<b>Outlays (gross), detail:</b>			
86.97 Outlays from new mandatory authority .....	.....	.....	145
<b>Net budget authority and outlays:</b>			
89.00 Budget authority .....	.....	.....	431
90.00 Outlays .....	.....	.....	145

The Administration will propose legislation for later transmittal to reauthorize and extend the Trade Adjustment Assistance (TAA) for Workers program. The American Recovery and Reinvestment Act of 2009 (Public Law 111-5) amended TAA to expand eligibility to service workers, increase the funds available for training, and make other program changes, but it sunsets this expanded cov-

FEDERAL UNEMPLOYMENT BENEFITS AND ALLOWANCES—Continued  
erage for petitions filed after December 31, 2010. Upon sunset, the TAA program reverts to the application of prior TAA law, which the Recovery Act extended through December 31, 2011.

#### STATE UNEMPLOYMENT INSURANCE AND EMPLOYMENT SERVICE OPERATIONS

For authorized administrative expenses, \$86,403,000, together with not to exceed **[\$3,977,278,000]** \$4,293,924,000 which may be expended from the Employment Security Administration Account in the Unemployment Trust Fund ("the Trust Fund"), of which:

(1) **[\$3,195,645,000]** \$3,515,079,000 from the Trust Fund is for grants to States for the administration of State unemployment insurance laws as authorized under title III of the Social Security Act (including \$10,000,000 to conduct in-person reemployment and eligibility assessments and unemployment insurance improper payment reviews), the administration of unemployment insurance for Federal employees and for ex-service members as authorized under 5 U.S.C. 8501–8523, and the administration of trade readjustment allowances, reemployment trade adjustment assistance, and alternative trade adjustment assistance under the Trade Act of 1974 and under section 1891(b) of the Trade and Globalization Adjustment Assistance Act of 2009, and shall be available for obligation by the States through December 31, **[2010]** 2011, except that funds used for automation acquisitions shall be available for obligation by the States through September 30, **[2012]** 2013, and funds used for unemployment insurance workloads experienced by the States through September 30, **[2010]** 2011, shall be available for Federal obligation through December 31, **[2010]** 2011;

(2) \$11,310,000 from the Trust Fund is for national activities necessary to support the administration of the Federal-State unemployment insurance system;

(3) \$680,893,000 from the Trust Fund, together with \$22,683,000 from the General Fund of the Treasury, is for grants to States in accordance with section 6 of the Wagner-Peyser Act, and shall be available for Federal obligation for the period July 1, **[2010]** 2011 through June 30, **[2011]** 2012;

(4) \$20,994,000 from the Trust Fund is for national activities of the Employment Service, including administration of the work opportunity tax credit under section 51 of the Internal Revenue Code of 1986, and the provision of technical assistance and staff training under the Wagner-Peyser Act, including not to exceed \$1,228,000 that may be used for amortization payments to States which had independent retirement plans in their State employment service agencies prior to 1980;

(5) **[\$68,436,000]** \$65,648,000 from the Trust Fund is for the administration of foreign labor certifications and related activities under the Immigration and Nationality Act and related laws, of which **[\$53,307,000]** \$50,519,000 shall be available for the Federal administration of such activities, and \$15,129,000 shall be available for grants to States for the administration of such activities; and

(6) \$63,720,000 from the General Fund is to provide workforce information, national electronic tools, and one-stop system building under the Wagner-Peyser Act and section 171 (e)(2)(C) of the Workforce Investment Act of 1998 and shall be available for Federal obligation for the period July 1, **[2010]** 2011 through June 30, **[2011]** 2012:

*Provided*, That to the extent that the Average Weekly Insured Unemployment ("AWIU") for fiscal year **[2010]** 2011 is projected by the Department of Labor to exceed **[\$5,059,000]** 6,051,000, an additional \$28,600,000 from the Trust Fund shall be available for obligation for every 100,000 increase in the AWIU level (including a pro rata amount for any increment less than 100,000) to carry out title III of the Social Security Act: *Provided further*, That funds appropriated in this Act that are allotted to a State to carry out activities under title III of the Social Security Act may be used by such State to assist other States in carrying out activities under such title III if the other States include areas that have suffered a major disaster declared by the President under the Robert T. Stafford Disaster Relief and Emergency Assistance Act: *Provided further*, That the Secretary of Labor may use funds appropriated for grants to States under title III of the Social Security Act to make payments on behalf of States for the use of the National Directory of New Hires under section 453(j)(8) of such Act: *Provided further*, That funds appropriated in this Act which are used to establish a national one-stop career center

system, or which are used to support the national activities of the Federal-State unemployment insurance or immigration programs, may be obligated in contracts, grants, or agreements with non-State entities: *Provided further*, That funds appropriated under this Act for activities authorized under title III of the Social Security Act and the Wagner-Peyser Act may be used by States to fund integrated Unemployment Insurance and Employment Service automation efforts, notwithstanding cost allocation principles prescribed under the Office of Management and Budget Circular A-87: *Provided further*, That the Secretary, at the request of a State participating in a consortium with other States, may reallocate funds allotted to such State under title III of the Social Security Act to other States participating in the consortium in order to carry out activities that benefit the administration of the unemployment compensation law of the State making the request.

In addition, **[\$50,000,000]** \$55,000,000 from the Employment Security Administration Account of the Unemployment Trust Fund shall be available to conduct in-person reemployment and eligibility assessments and unemployment insurance improper payment reviews. (*Department of Labor Appropriations Act, 2010.*)

#### Program and Financing (in millions of dollars)

Identification code 16-0179-0-1-999	2009 actual	2010 est.	2011 est.
<b>Obligations by program activity:</b>			
00.01 State UI administration .....	3,551	4,568	3,673
00.02 UI national activities .....	11	11	11
00.10 ES grants to States .....	705	704	704
00.11 ES national activities .....	76	21	21
00.12 One-stop career centers .....	50	64	52
00.13 Work Incentive Grants .....	18		
00.14 Foreign labor certification .....	51	68	79
00.15 Recovery Act: ES grants to States .....	400		
09.01 Reimbursable program .....	10	10	10
10.00 Total new obligations .....	4,872	5,446	4,550
<b>Budgetary resources available for obligation:</b>			
21.40 Unobligated balance carried forward, start of year .....	74	260	296
21.45 Adjustments to unobligated balance carried forward, start of year .....	76		
22.00 New budget authority (gross) .....	4,989	5,482	4,490
22.10 Resources available from recoveries of prior year obligations .....	4		
23.90 Total budgetary resources available for obligation .....	5,143	5,742	4,786
23.95 Total new obligations .....	-4,872	-5,446	-4,550
23.98 Unobligated balance expiring or withdrawn .....	-11		
24.40 Unobligated balance carried forward, end of year .....	260	296	236
<b>New budget authority (gross), detail:</b>			
Discretionary:			
40.00 Appropriation .....	92	87	87
Spending authority from offsetting collections:			
58.00 Offsetting collections (cash) .....	3,268	4,770	4,359
58.10 Change in uncollected customer payments from Federal sources (unexpired) .....	1,399		
58.90 Spending authority from offsetting collections (total discretionary) .....	4,667	4,770	4,359
Mandatory:			
60.20 Appropriation (special fund) .....	11	13	13
69.00 Offsetting collections (EUC08) .....	149	124	31
69.00 Offsetting collections (EUC Recovery admin) .....	34	488	
69.00 Offsetting collections (cash) .....			
69.10 Change in uncollected customer payments from Federal sources (unexpired) .....	36		
69.90 Spending authority from offsetting collections (total mandatory) .....	219	612	31
70.00 Total new budget authority (gross) .....	4,989	5,482	4,490
<b>Change in obligated balances:</b>			
72.40 Obligated balance, start of year .....	99	-120	16
72.45 Adjustment to obligated balance, start of year .....	-76		
73.10 Total new obligations .....	4,872	5,446	4,550
73.20 Total outlays (gross) .....	-3,970	-6,190	-4,623
73.40 Adjustments in expired accounts (net) .....	-9		
73.45 Recoveries of prior year obligations .....	-4		
74.00 Change in uncollected customer payments from Federal sources (unexpired) .....	-1,435		

74.10	Change in uncollected customer payments from Federal sources (expired) .....	403	880	300
74.40	Obligated balance, end of year .....	-120	16	243
<b>Outlays (gross), detail:</b>				
86.90	Outlays from new discretionary authority .....	2,741	3,633	3,284
86.93	Outlays from discretionary balances .....	1,050	1,922	1,290
86.97	Outlays from new mandatory authority .....	173	625	44
86.98	Outlays from mandatory balances .....	6	10	5
87.00	Total outlays (gross) .....	3,970	6,190	4,623
<b>Offsets:</b>				
Against gross budget authority and outlays:				
Offsetting collections (cash) from:				
88.00	Federal sources .....	-10	-10	-10
88.00	Trust Fund sources .....	-3,841	-5,372	-4,380
88.90	Total, offsetting collections (cash) .....	-3,851	-5,382	-4,390
Against gross budget authority only:				
88.95	Change in uncollected customer payments from Federal sources (unexpired) .....	-1,435		
88.96	Portion of offsetting collections (cash) credited to expired accounts .....	400		
<b>Net budget authority and outlays:</b>				
89.00	Budget authority .....	103	100	100
90.00	Outlays .....	119	808	233

**Unemployment compensation.**—State administration amounts provide administrative grants to State agencies that pay unemployment compensation to eligible workers and collect State unemployment taxes from employers. These agencies also pay unemployment benefits to former Federal personnel and ex-service-members as well as trade readjustment allowances to eligible individuals. State administration amounts also provide administrative grants to State agencies to improve the integrity and financial stability of the unemployment compensation program through a comprehensive performance management system, UI Performs. The purpose is to effect continuous improvement in State performance and related activities designed to assess and reduce errors and prevent fraud, waste, and abuse in the payment of unemployment compensation benefits and the collection of unemployment taxes. National activities relating to the Federal-State unemployment insurance programs are conducted through contracts or agreements with the State agencies or with non-State entities. A workload contingency reserve is included in State administration to meet increases in the costs of administration resulting from increases in the number of claims filed and claims paid. The appropriation automatically provides additional funds whenever unemployment claims workload increases above levels specified in the appropriations language.

The request for additional funding for in-person reemployment and eligibility assessments of claimants of unemployment compensation builds upon the success of a number of States in reducing improper payments and speeding reemployment using these assessments. Because most unemployment claims are now filed by telephone or Internet, in-person assessments conducted in the One-Stop Career Centers can help determine continued eligibility for benefits and adequacy of work search, verify the identity of beneficiaries where there is suspicion of possible identify theft, and provide referral to reemployment assistance to those who need additional help. The \$55 million requested for reemployment and eligibility assessments is estimated to provide benefit savings of \$210 million. It is important that this integrity initiative and other new enforcement investments be fully funded. To ensure full funding of reemployment and eligibility assessments, the Administration proposes to protect the dollars requested for these activities in the appropriations process through allocation adjustments, a mechanism that has been used by past Administrations and Congresses. Allocation adjustments are increases in the

ceiling or allocation for annual appropriations, but these increases would be granted only if the base level for reemployment and eligibility assessments was funded at \$10 million and if the use of the funds was clearly restricted to the specified purpose. See additional discussion in the Budget Reform Proposals chapter in the Analytical Perspectives volume.

**UNEMPLOYMENT COMPENSATION PROGRAM STATISTICS**

	2008 actual	2009 actual	2010 est.	2011 est.
Staff years .....	32,630	37,490	41,239	40,002
Basic workload (in thousands):				
Employer tax accounts .....	7,681	7,658	7,651	7,744
Employee wage items recorded .....	632,877	612,711	596,909	613,038
Initial claims taken .....	19,665	31,219	38,998	30,953
Weeks claimed .....	157,957	292,424	393,545	308,442
Nonmonetary determinations .....	8,151	10,260	12,293	11,570
Appeals .....	1,416	1,765	2,404	2,559
Covered employment .....	133,685	129,264	127,002	129,333

**Employment service.**—The public employment service is a nationwide system providing no-fee employment services to job-seekers and employers. State employment service activities are financed by grants provided by formula to States. Funding allotments are provided annually on a Program Year basis beginning July 1 and ending June 30 of the following year.

Employment service activities serving national needs are conducted through specific reimbursable agreements between the States and the Federal Government under the Wagner-Peyser Act, as amended, and other legislation. States also receive funding under this activity for administration of the Work Opportunity Tax Credit, as well for amortization payments for those States that had independent retirement plans prior to 1980 in their State employment service agencies.

**EMPLOYMENT SERVICE PROGRAM STATISTICS**

	2008 actual	2009 est.	2010 est.	2011 est.
Total participants (thousands) .....	17,589	17,589	17,589	17,589
Entered employment (thousands) .....	5,721	5,721	5,721	5,721
Cost per participant .....	\$40	\$40	\$40	\$40

Years are program years running from July 1 of the year indicated through June 30 of the following year. 2008 results shown prior to the significant influx of Recovery Act resources to have a more accurate accounting of services based upon typical budget levels (minus Recovery Act funding).

**Foreign Labor Certification.**—This activity provides for the administration of the foreign labor certification programs within the Employment and Training Administration. Under these programs, U.S. employers that can demonstrate a shortage of qualified, available U.S. workers and that there would be no adverse impact on similarly situated U.S. workers may seek the Secretary of Labor's certification as a first step in the multi-agency process required to hire a foreign worker to fill critical permanent or temporary vacancies. Major programs include the permanent, H-2A temporary agricultural, H-2B temporary non-agricultural and temporary highly skilled worker visas. The account is divided into Federal and State activities.

**Federal Administration.**— Formerly funded in the Employment and Training Administration's Program Administration account, Federal Administration provides leadership, policy, and operational direction to Federal activities supporting the effective and efficient administration of foreign labor certification programs.

**State grants.**— Provides grants to State labor agencies in 54 States and U.S. territories funding employment-related activities required for the administration of Federal foreign labor certification programs. Includes State Workforce Agency posting and circulation of job orders and other assistance to employers in the recruitment of U.S. workers, processing of employer requests for prevailing wage determinations for the permanent and temporary programs, state processing of H-2A agricultural and H-2B non-agricultural temporary labor certification applications, State safety inspection of housing provided by employers to workers,

STATE UNEMPLOYMENT INSURANCE AND EMPLOYMENT SERVICE  
OPERATIONS—Continued

and State development of prevailing wage and prevailing practice surveys used to set wages and standards in a defined geographic area.

*One-stop career centers.*—These funds are used to support the joint Federal-State efforts to improve the comprehensive One-Stop system created under WIA. This system provides workers and employers with quick and easy access to a wide array of enhanced career development and labor market information services. A portion of these funds supports a joint initiative between the Employment and Training Administration and the Office of Disability Employment Policy to improve the accessibility and accountability of the public workforce development system for individuals with disabilities.

Object Classification (in millions of dollars)

Identification code 16-0179-0-1-999	2009 actual	2010 est.	2011 est.
<b>Direct obligations:</b>			
<b>Personnel compensation:</b>			
11.1 Full-time permanent .....	11	11	11
11.5 Other personnel compensation .....	1	1	1
11.9 Total personnel compensation .....	12	12	12
12.1 Civilian personnel benefits .....	3	3	3
23.1 Rental payments to GSA .....	2	2	2
23.3 Communications, utilities, and miscellaneous charges .....	1		
25.1 Advisory and assistance services .....	19	19	19
25.2 Other services .....	15	15	15
25.3 Other purchases of goods and services from Government accounts .....	4	4	4
25.7 Operation and maintenance of equipment .....	11	6	6
41.0 Grants, subsidies, and contributions .....	4,795	5,375	4,479
99.0 Direct obligations .....	4,862	5,436	4,540
99.0 Reimbursable obligations .....	10	10	10
99.9 Total new obligations .....	4,872	5,446	4,550

Employment Summary

Identification code 16-0179-0-1-999	2009 actual	2010 est.	2011 est.
<b>Direct:</b>			
1001 Civilian full-time equivalent employment .....	162	181	181
1001 Civilian full-time equivalent employment .....	18	31	31

PAYMENTS TO THE UNEMPLOYMENT TRUST FUND

Program and Financing (in millions of dollars)

Identification code 16-0178-0-1-603	2009 actual	2010 est.	2011 est.
<b>Obligations by program activity:</b>			
00.10 Payments to EUCA .....	1,419	21,171	
00.12 Payments to ESAA .....	36	169	31
00.15 Payments for EUC Benefits, Recovery Act .....	15,554	22,517	
00.20 Payments for EUC Admin, Recovery Act .....	209	398	
10.00 Total new obligations (object class 41.0) .....	17,218	44,255	31
<b>Budgetary resources available for obligation:</b>			
22.00 New budget authority (gross) .....	17,218	44,255	31
23.95 Total new obligations .....	-17,218	-44,255	-31
<b>New budget authority (gross), detail:</b>			
<b>Mandatory:</b>			
60.00 Appropriation .....	17,218	44,255	31
<b>Change in obligated balances:</b>			
73.10 Total new obligations .....	17,218	44,255	31
73.20 Total outlays (gross) .....	-17,218	-44,255	-31
<b>Outlays (gross), detail:</b>			
86.97 Outlays from new mandatory authority .....	17,218	44,255	31

<b>Net budget authority and outlays:</b>				
89.00	Budget authority .....	17,218	44,255	31
90.00	Outlays .....	17,218	44,255	31

Summary of Budget Authority and Outlays (in millions of dollars)

	2009 actual	2010 est.	2011 est.
<b>Enacted/requested:</b>			
Budget Authority .....	17,218	44,255	31
Outlays .....	17,218	44,255	31
<b>Legislative proposal, not subject to PAYGO:</b>			
Budget Authority .....		31,000	18,000
Outlays .....		31,000	18,000
<b>Total:</b>			
Budget Authority .....	17,218	75,255	18,031
Outlays .....	17,218	75,255	18,031

This account provides for general fund financing of extended unemployment benefit programs under certain statutes. Under the Emergency Unemployment Compensation law enacted in Public Law (P.L.) 102-164, as amended, there continues to be general fund financing for administrative costs related to any extended benefits paid under the optional, total unemployment rate trigger created in that law. This account is also used to make general fund reimbursements for some or all of the benefits and administrative costs incurred under the new Emergency Unemployment Compensation program (first enacted in P.L. 110-252, expanded in P.L. 110-449, extended in P.L. 111-5, expanded in P.L. 111-92, and extended in P.L. 111-118). These funds are transferred to a receipt account in the Unemployment Trust Fund (UTF) so that resources may be transferred to the Employment Security Administration Account in the UTF for administrative costs or to the Extended Unemployment Compensation Account in the UTF for benefit costs.

PAYMENTS TO THE UNEMPLOYMENT TRUST FUND

(Legislative proposal, not subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 16-0178-2-1-603	2009 actual	2010 est.	2011 est.
<b>Obligations by program activity:</b>			
00.10 Payments to EUCA .....		31,000	18,000
10.00 Total new obligations (object class 41.0) .....		31,000	18,000
<b>Budgetary resources available for obligation:</b>			
22.00 New budget authority (gross) .....		31,000	18,000
23.95 Total new obligations .....		-31,000	-18,000
<b>New budget authority (gross), detail:</b>			
<b>Mandatory:</b>			
60.00 Appropriation .....		31,000	18,000
<b>Change in obligated balances:</b>			
73.10 Total new obligations .....		31,000	18,000
73.20 Total outlays (gross) .....		-31,000	-18,000
<b>Outlays (gross), detail:</b>			
86.97 Outlays from new mandatory authority .....		31,000	18,000
<b>Net budget authority and outlays:</b>			
89.00	Budget authority .....	31,000	18,000
90.00	Outlays .....	31,000	18,000

FEDERAL ADDITIONAL UNEMPLOYMENT COMPENSATION PROGRAM, RECOVERY  
Program and Financing (in millions of dollars)

Identification code 16-1800-0-1-603	2009 actual	2010 est.	2011 est.
<b>Obligations by program activity:</b>			
00.01 Direct program activity .....	6,704	9,570	.....
10.00 Total new obligations (object class 42.0) .....	6,704	9,570	.....
<b>Budgetary resources available for obligation:</b>			
21.40 Unobligated balance carried forward, start of year .....		1	1
22.00 New budget authority (gross) .....	6,705	9,570	.....
23.90 Total budgetary resources available for obligation .....	6,705	9,571	1
23.95 Total new obligations .....	-6,704	-9,570	.....
24.40 Unobligated balance carried forward, end of year .....	1	1	1
<b>New budget authority (gross), detail:</b>			
Mandatory:			
60.00 Appropriation .....	6,705	9,570	.....
<b>Change in obligated balances:</b>			
72.40 Obligated balance, start of year .....		237	237
73.10 Total new obligations .....	6,704	9,570	.....
73.20 Total outlays (gross) .....	-6,467	-9,570	.....
74.40 Obligated balance, end of year .....	237	237	237
<b>Outlays (gross), detail:</b>			
86.97 Outlays from new mandatory authority .....	6,467	9,570	.....
<b>Net budget authority and outlays:</b>			
89.00 Budget authority .....	6,705	9,570	.....
90.00 Outlays .....	6,467	9,570	.....

This account provides mandatory general revenue funding for a temporary program established under the American Recovery and Reinvestment Act of 2009 (Public Law 111-5). This program pays a supplement of \$25 on every week of unemployment compensation through February 28, 2010, with phaseout.

ADVANCES TO THE UNEMPLOYMENT TRUST FUND AND OTHER FUNDS

For repayable advances to the Unemployment Trust Fund as authorized by sections 905(d) and 1203 of the Social Security Act, and to the Black Lung Disability Trust Fund as authorized by section 9501(c)(1) of the Internal Revenue Code of 1986; and for nonrepayable advances to the Unemployment Trust Fund as authorized by 5 U.S.C. 8509, and to the "Federal Unemployment Benefits and Allowances" account, such sums as may be necessary, which shall be available for obligation through September 30, [2011] 2012. (*Department of Labor Appropriations Act, 2010.*)

Program and Financing (in millions of dollars)

Identification code 16-0327-0-1-600	2009 actual	2010 est.	2011 est.
<b>Obligations by program activity:</b>			
00.40 FECA Costs .....	50	150	200
10.00 Total new obligations (object class 41.0) .....	50	150	200
<b>Budgetary resources available for obligation:</b>			
21.40 Unobligated balance carried forward, start of year .....	83	5	5
21.45 Adjustments to unobligated balance carried forward, start of year .....	-33	.....	.....
22.00 New budget authority (gross) .....	5	150	200
23.90 Total budgetary resources available for obligation .....	55	155	205
23.95 Total new obligations .....	-50	-150	-200
24.40 Unobligated balance carried forward, end of year .....	5	5	5
<b>New budget authority (gross), detail:</b>			
Mandatory:			
60.00 Appropriation .....	5	150	200

<b>Change in obligated balances:</b>			
73.10 Total new obligations .....	50	150	200
73.20 Total outlays (gross) .....	-50	-150	-200
<b>Outlays (gross), detail:</b>			
86.97 Outlays from new mandatory authority .....		150	200
86.98 Outlays from mandatory balances .....	50	.....	.....
87.00 Total outlays (gross) .....	50	150	200
<b>Net budget authority and outlays:</b>			
89.00 Budget authority .....	5	150	200
90.00 Outlays .....	50	150	200

This account makes available funding for repayable advances (loans) to two accounts in the Unemployment Trust Fund (UTF): the Extended Unemployment Compensation Account (EUCA) which pays the Federal share of extended unemployment benefits, and the Federal Unemployment Account (FUA) which makes loans to States to fund unemployment benefits. In addition, the account provides repayable advances to the Black Lung Disability Trust Fund (BLDTF) whenever its balances prove insufficient to make payments from that account. These repayable advances are shown as borrowing authority within the UTF or the BLDTF, and they do not appear as budget authority or outlays in the Advances to the Unemployment Trust Fund and Other Funds account.

This account also makes available funding as needed for nonrepayable advances to the Federal Employees Compensation Account (FECA) to pay the costs of unemployment compensation for former Federal employees and ex-servicemembers, and to the Federal Unemployment and Benefits and Allowances (FUBA) account to pay the costs of benefits and services under the Trade Adjustment Assistance for Workers (TAA) program. These advances are shown as budget authority and outlays in the Advances account above.

Advances were needed for the FUA and FECA accounts in fiscal year 2009, and significant increases in advances to FUA and FECA, as well as EUCA and the BLDT, are anticipated in fiscal years 2010 and 2011. Detail on the nonrepayable advances to FECA is provided above; detail on the repayable advances is shown separately in the UTF and BLDTF accounts.

To address the potential need for significant, and somewhat unpredictable, advances to various accounts, Congress amended the previous appropriations language for the Advances account to appropriate such sums as needed for advances to all of the potential recipient accounts. This language is proposed to continue for fiscal year 2011.

PROGRAM ADMINISTRATION

For expenses of administering employment and training programs, [\$97,516,000] \$104,904,000, together with not to exceed [\$50,140,000] \$57,138,000, which may be expended from the Employment Security Administration Account in the Unemployment Trust Fund. (*Department of Labor Appropriations Act, 2010.*)

Program and Financing (in millions of dollars)

Identification code 16-0172-0-1-504	2009 actual	2010 est.	2011 est.
<b>Obligations by program activity:</b>			
00.01 Adult services .....	50	55	61
00.02 Youth services .....	11	12	15
00.03 Workforce security .....	39	43	47
00.04 Apprenticeship training, employer and labor services .....	21	28	29
00.05 Executive direction .....	8	9	9
00.06 Recovery Act - Program Support .....	3	11	.....
09.01 Recovery Act - Administration .....	7	38	.....
09.03 Reimbursable program .....	1	1	1

PROGRAM ADMINISTRATION—Continued  
Program and Financing—Continued

Identification code 16-0172-0-1-504	2009 actual	2010 est.	2011 est.
10.00 Total new obligations .....	140	197	162
<b>Budgetary resources available for obligation:</b>			
21.40 Unobligated balance carried forward, start of year .....		38	
22.00 New budget authority (gross) .....	178	148	162
22.22 Unobligated balance transferred from other accounts .....		11	
23.90 Total budgetary resources available for obligation .....	178	197	162
23.95 Total new obligations .....	-140	-197	-162
24.40 Unobligated balance carried forward, end of year .....	38		
<b>New budget authority (gross), detail:</b>			
Discretionary:			
40.00 Appropriation .....	85	98	105
42.00 Transferred from other accounts .....	3		
43.00 Appropriation (total discretionary) .....	88	98	105
Spending authority from offsetting collections:			
58.00 Offsetting collections (UTF) .....	45	50	57
58.00 Offsetting collections (TES - Recovery Act) .....	40		
58.00 Offsetting collections (CSEOA - Recovery Act) .....	1		
58.00 Offsetting collections (SUIESO - Recovery Act) .....	4		
58.90 Spending authority from offsetting collections (total discretionary) .....	90	50	57
70.00 Total new budget authority (gross) .....	178	148	162
<b>Change in obligated balances:</b>			
72.40 Obligated balance, start of year .....	46	35	45
73.10 Total new obligations .....	140	197	162
73.20 Total outlays (gross) .....	-150	-187	-165
73.40 Adjustments in expired accounts (net) .....	-1		
74.40 Obligated balance, end of year .....	35	45	42
<b>Outlays (gross), detail:</b>			
86.90 Outlays from new discretionary authority .....	118	138	152
86.93 Outlays from discretionary balances .....	32	49	13
87.00 Total outlays (gross) .....	150	187	165
<b>Offsets:</b>			
Against gross budget authority and outlays:			
Offsetting collections (cash) from:			
88.00 Trust fund sources .....	-45	-50	-57
88.00 Federal Sources - TES - Recovery Act .....	-40		
88.00 Federal sources - CSEOA - Recovery Act .....	-1		
88.00 Federal sources - SUIESO - Recovery Act .....	-4		
88.90 Total, offsetting collections (cash) .....	-90	-50	-57
<b>Net budget authority and outlays:</b>			
89.00 Budget authority .....	88	98	105
90.00 Outlays .....	60	137	108

This account provides for the Federal administration of Employment and Training Administration programs.

**Adult services.**—Provides leadership, policy direction and administration for a decentralized system of grants to State and local governments as well as federally administered programs for job training and employment assistance for low income adults and dislocated workers; provides for training and employment services to special targeted groups; provides for the settlement of trade adjustment petitions; and includes related program operations support activities.

**Youth services.**—Provides leadership, policy direction and administration for a decentralized system of grants to State and local governments as well as federally administered programs for job training and employment assistance for youth.

**Workforce security.**—Provides leadership and policy direction for the administration of the comprehensive nationwide public employment service system; oversees unemployment insurance programs in each State; supports a one-stop career center net-

work, including a comprehensive system of collecting, analyzing and disseminating labor market information; and includes related program operations support activities.

**Office of Apprenticeship.**—Oversees the administration of a Federal-State apprenticeship structure that registers apprenticeship training programs meeting national standards, and provides outreach to employers and labor organizations to promote and develop high-quality apprenticeship programs.

**Executive direction.**—Provides leadership and policy direction for all training and employment services programs and activities and provides for related program operations support, including research, evaluations, and demonstrations.

## Object Classification (in millions of dollars)

Identification code 16-0172-0-1-504	2009 actual	2010 est.	2011 est.
<b>Direct obligations:</b>			
Personnel compensation:			
11.1 Full-time permanent .....	64	61	83
11.3 Other than full-time permanent .....	3	18	1
11.5 Other personnel compensation .....	3	3	3
11.9 Total personnel compensation .....	70	82	87
12.1 Civilian personnel benefits .....	18	21	23
21.0 Travel and transportation of persons .....	1	3	2
23.1 Rental payments to GSA .....	9	8	10
23.3 Communications, utilities, and miscellaneous charges .....	2	1	1
24.0 Printing and reproduction .....	1	1	1
25.1 Advisory and assistance services .....	7	3	1
25.2 Other services .....		1	1
25.3 Other purchases of goods and services from Government accounts .....	16	21	19
25.7 Operation and maintenance of equipment .....	5	10	10
26.0 Supplies and materials .....	1	1	1
31.0 Equipment .....	2	6	5
99.0 Direct obligations .....	132	158	161
99.0 Reimbursable obligations .....	8	39	1
99.9 Total new obligations .....	140	197	162

## Employment Summary

Identification code 16-0172-0-1-504	2009 actual	2010 est.	2011 est.
<b>Direct:</b>			
1001 Civilian full-time equivalent employment .....	703	829	860
<b>Reimbursable:</b>			
2001 Civilian full-time equivalent employment .....	49	175	4

## WORKERS COMPENSATION PROGRAMS

## Program and Financing (in millions of dollars)

Identification code 16-0170-0-1-806	2009 actual	2010 est.	2011 est.
<b>Change in obligated balances:</b>			
72.40 Obligated balance, start of year .....	44	41	39
73.20 Total outlays (gross) .....	-3	-2	
74.40 Obligated balance, end of year .....	41	39	39
<b>Outlays (gross), detail:</b>			
86.93 Outlays from discretionary balances .....	3	2	
<b>Net budget authority and outlays:</b>			
89.00 Budget authority .....			
90.00 Outlays .....	3	2	

**Workers Compensation Programs.**—Section 5011 of Public Law 109-148 made \$50,000,000 available to the New York State Uninsured Employers Fund for reimbursement of claims related to the September 11, 2001, terrorist attacks on the United States and for reimbursement of claims related to the first response

emergency services personnel who were injured, were disabled, or died due to such terrorist attacks.

**STATES PAID LEAVE FUND**

For grants to assist in the start-up of new paid leave programs in the States, \$50,000,000, of which the Secretary may reserve not more than 1 percent for administration related to such grants.

**Program and Financing** (in millions of dollars)

Identification code 16-0185-0-1-505	2009 actual	2010 est.	2011 est.
<b>Obligations by program activity:</b>			
00.01 States paid leave fund .....			50
10.00 Total new obligations .....			50
<b>Budgetary resources available for obligation:</b>			
22.00 New budget authority (gross) .....			50
23.95 Total new obligations .....			-50
24.40 Unobligated balance carried forward, end of year .....			
<b>New budget authority (gross), detail:</b>			
Discretionary:			
40.00 Appropriation .....			50
<b>Change in obligated balances:</b>			
73.10 Total new obligations .....			50
73.20 Total outlays (gross) .....			-12
74.40 Obligated balance, end of year .....			38
<b>Outlays (gross), detail:</b>			
86.90 Outlays from new discretionary authority .....			12
<b>Net budget authority and outlays:</b>			
89.00 Budget authority .....			50
90.00 Outlays .....			12

The 2011 Budget establishes a new \$50 million State paid leave fund in the Department of Labor to support competitive grants to support States that wish to establish paid-leave programs. The Budget permits Labor to use up to 1 percent of the total appropriation for administration of the program.

**Object Classification** (in millions of dollars)

Identification code 16-0185-0-1-505	2009 actual	2010 est.	2011 est.
Direct obligations:			
11.1 Personnel compensation: Full-time permanent .....			1
41.0 Grants, subsidies, and contributions .....			49
99.9 Total new obligations .....			50

**Employment Summary**

Identification code 16-0185-0-1-505	2009 actual	2010 est.	2011 est.
Direct:			
1001 Civilian full-time equivalent employment .....			4

**FOREIGN LABOR CERTIFICATION PROCESSING**

**Special and Trust Fund Receipts** (in millions of dollars)

Identification code 16-5507-0-2-505	2009 actual	2010 est.	2011 est.
01.00 Balance, start of year .....			
01.99 Balance, start of year .....			
Receipts:			
02.60 Foreign Labor Certification Processing Fee - legislative proposal subject to PAYGO .....			49

02.61 Foreign Labor Certification Processing Fee - legislative proposal subject to PAYGO .....			21
02.62 Foreign Labor Certification Processing Fee - legislative proposal subject to PAYGO .....			41
02.99 Total receipts and collections .....			111
04.00 Total: Balances and collections .....			111
Appropriations:			
05.00 Foreign Labor Certification Processing - legislative proposal subject to PAYGO .....			-111
07.99 Balance, end of year .....			

**FOREIGN LABOR CERTIFICATION PROCESSING**

(Legislative proposal, subject to PAYGO)

**Program and Financing** (in millions of dollars)

Identification code 16-5507-4-2-505	2009 actual	2010 est.	2011 est.
<b>Obligations by program activity:</b>			
00.01 National Programs .....			90
00.02 State programs .....			21
10.00 Total new obligations .....			111
<b>Budgetary resources available for obligation:</b>			
22.00 New budget authority (gross) .....			111
23.95 Total new obligations .....			-111
<b>New budget authority (gross), detail:</b>			
Mandatory:			
60.20 Appropriation (special fund) .....			111
<b>Change in obligated balances:</b>			
73.10 Total new obligations .....			111
73.20 Total outlays (gross) .....			-111
<b>Outlays (gross), detail:</b>			
86.97 Outlays from new mandatory authority .....			111
<b>Net budget authority and outlays:</b>			
89.00 Budget authority .....			111
90.00 Outlays .....			111

The 2011 Budget proposes legislation to establish fees for new applications under the permanent and H-2B temporary foreign labor certification programs. The Budget also proposes legislation to allow the Department to retain fees for new applications under the H-2A temporary labor certification program and modify the fee to cover program costs. The fees would offset the State and Federal costs of administering these programs and once fully implemented would greatly reduce or eliminate the need for appropriations for this purpose. A portion of the fees collected for H-2B applications would be used to fund an apprenticeship initiative. Upon enactment of the fees, requests for funding in the Foreign Labor Certification administration account would be reviewed and adjusted.

**Object Classification** (in millions of dollars)

Identification code 16-5507-4-2-505	2009 actual	2010 est.	2011 est.
Direct obligations:			
11.1 Personnel compensation: Full-time permanent .....			20
12.1 Civilian personnel benefits .....			6
23.1 Rental payments to GSA .....			4
25.1 Advisory and assistance services .....			42
25.3 Other purchases of goods and services from Government accounts .....			17
25.7 Operation and maintenance of equipment .....			7
41.0 Grants, subsidies, and contributions .....			15
99.9 Total new obligations .....			111

**FOREIGN LABOR CERTIFICATION PROCESSING—Continued**  
**Employment Summary**

Identification code 16-5507-4-2-505	2009 actual	2010 est.	2011 est.
Direct:			
1001 Civilian full-time equivalent employment .....			148

**Trust Funds**

**UNEMPLOYMENT TRUST FUND**

**Special and Trust Fund Receipts** (in millions of dollars)

Identification code 16-8042-0-7-999	2009 actual	2010 est.	2011 est.
01.00 Balance, start of year .....	70,901	15,500	9,397
01.99 Balance, start of year .....	70,901	15,500	9,397
Receipts:			
02.00 General Taxes, FUTA, Unemployment Trust Fund .....	6,658	6,902	7,296
02.01 Unemployment Trust Fund, State Accounts, Deposits by States .....	31,140	44,595	52,742
02.02 Unemployment Trust Fund, State Accounts, Deposits by States .....	-2	-102	-89
02.03 Unemployment Trust Fund, State Accounts, Deposits by States - legislative proposal subject to PAYGO .....			1
02.04 Unemployment Trust Fund, Deposits by Railroad Retirement Board .....	93	101	196
02.20 CMIA Interest, Unemployment Trust Fund .....	1	2	2
02.21 Interest on Unemployment Insurance Loans to States, Federal Unemployment Account, Unemployment Trust Fund .....			1,900
02.40 Deposits by Federal Agencies to the Federal Employees Compensation Account, Unemployment Trust Fund .....	1,070	1,240	1,091
02.41 Non-repayable Advances for Unemployment Compensation, Unemployment Trust Fund .....	50	150	200
02.42 Payments from the General Fund for Administrative Cost for Extended Unemployment Benefit, Unemployment Trust Fund .....	16,973	44,255	31
02.43 Payments from the General Fund for Administrative Cost for Extended Unemployment Benefit, Unemployment Trust Fund - legislative proposal not subject to PAYGO .....		31,000	18,000
02.44 Unemployment Trust Fund, Interest and Profits on Investments in Public Debt Securities .....	2,705	514	249
02.99 Total receipts and collections .....	58,688	128,657	81,619
04.00 Total: Balances and collections .....	129,589	144,157	91,016
Appropriations:			
05.00 Unemployment Trust Fund .....	-5,003	-5,104	-4,690
05.01 Unemployment Trust Fund .....	-53,652	-98,567	-59,138
05.02 Unemployment Trust Fund .....	-55,263		
05.03 Unemployment Trust Fund - legislative proposal not subject to PAYGO .....			88
05.04 Unemployment Trust Fund - legislative proposal subject to PAYGO .....		-31,000	-18,000
05.05 Railroad Unemployment Insurance Trust Fund .....	-25	-23	-23
05.06 Railroad Unemployment Insurance Trust Fund .....	9	7	5
05.07 Railroad Unemployment Insurance Trust Fund .....	-72	-78	-173
05.08 Railroad Unemployment Insurance Trust Fund .....	-109	-26	-31
05.09 Railroad Unemployment Insurance Trust Fund .....	26	31	38
05.99 Total appropriations .....	-114,089	-134,760	-81,924
07.99 Balance, end of year .....	15,500	9,397	9,092

**Program and Financing** (in millions of dollars)

Identification code 16-8042-0-7-999	2009 actual	2010 est.	2011 est.
<b>Obligations by program activity:</b>			
00.01 Benefit payments by States .....	113,773	145,252	79,884
00.02 Federal employees' unemployment compensation .....	963	1,353	1,199
00.03 State administrative expenses .....	4,898	5,377	4,379
00.07 UI Mod Benefits/Administration .....	1,747	551	762
00.10 Direct expenses .....	130	130	130
00.11 Reimbursements to the Department of the Treasury .....	149	96	100
00.20 Veterans employment and training .....	205	210	212
00.21 Interest on FUTA refunds .....	3	3	2
00.22 Interest on General Fund Advances .....		1,200	2,260
10.00 Total new obligations .....	121,868	154,172	88,928

**Budgetary resources available for obligation:**

21.40 Unobligated balance carried forward, start of year .....		1	
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21.45 Adjustments to unobligated balance carried forward, start of year .....	33		
22.00 New budget authority (gross) .....	121,836	154,171	88,928
23.90 Total budgetary resources available for obligation .....	121,869	154,172	88,928
23.95 Total new obligations .....	-121,868	-154,172	-88,928
24.40 Unobligated balance carried forward, end of year .....	1		

**New budget authority (gross), detail:**

<b>Discretionary:</b>			
40.26 Appropriation (trust fund) .....	5,003	5,104	4,690
40.26 Appropriation (trust fund) Recovery Act .....			
43.00 Appropriation (total discretionary) .....	5,003	5,104	4,690
<b>Mandatory:</b>			
60.26 Appropriation (trust fund) .....	53,652	98,567	59,138
60.28 Appropriation (previously unavailable) .....	55,263		
62.50 Appropriation (total mandatory) .....	108,915	98,567	59,138
67.10 Authority to borrow .....	7,918	50,500	25,100
70.00 Total new budget authority (gross) .....	121,836	154,171	88,928

**Change in obligated balances:**

72.40 Obligated balance, start of year .....	2,603	7,336	6,726
73.10 Total new obligations .....	121,868	154,172	88,928
73.20 Total outlays (gross) .....	-117,135	-154,782	-89,049
74.40 Obligated balance, end of year .....	7,336	6,726	6,605

**Outlays (gross), detail:**

86.90 Outlays from new discretionary authority .....	3,116	3,926	3,574
86.93 Outlays from discretionary balances .....	1,043	1,789	1,237
86.97 Outlays from new mandatory authority .....	112,173	149,067	84,238
86.98 Outlays from mandatory balances .....	803		
87.00 Total outlays (gross) .....	117,135	154,782	89,049

**Net budget authority and outlays:**

89.00 Budget authority .....	121,836	154,171	88,928
90.00 Outlays .....	117,135	154,782	89,049

**Memorandum (non-add) entries:**

92.01 Total investments, start of year: Federal securities: Par value .....	72,432	19,628	10,000
92.02 Total investments, end of year: Federal securities: Par value .....	19,628	10,000	9,500

**Summary of Budget Authority and Outlays** (in millions of dollars)

	2009 actual	2010 est.	2011 est.
Enacted/requested:			
Budget Authority .....	121,836	154,171	88,928
Outlays .....	117,135	154,782	89,049
Legislative proposal, not subject to PAYGO:			
Budget Authority .....			-88
Outlays .....			-88
Legislative proposal, subject to PAYGO:			
Budget Authority .....		31,000	18,000
Outlays .....		31,000	18,000
Total:			
Budget Authority .....	121,836	185,171	106,840
Outlays .....	117,135	185,782	106,961

The financial transactions of the Federal-State and railroad unemployment insurance systems are made through the Unemployment Trust Fund. All State and Federal unemployment tax receipts are deposited into the Trust Fund and invested in Government securities until needed for benefit payments or administrative expenses. The portion of the Trust Fund funded with Federal unemployment taxes provides repayable advances (loans) to the States when the balances in their individual State accounts are insufficient to pay benefits. The Trust Fund may receive repayable advances from the general fund when it has insufficient balances to make advances to States or to pay the Federal share of extended unemployment benefits.

State payroll taxes pay for all regular State unemployment benefits. During periods of high State unemployment, there is a stand-by program of extended benefits (EB), financed one-half by State unemployment taxes and one-half by the Federal unem-

ployment payroll tax, which are also paid out of the Trust Fund. The American Recovery and Reinvestment Act (Public Law 111-5) has temporarily made EB 100 percent federally financed. In addition, the Federal unemployment tax pays the costs of Federal and State administration of the unemployment insurance system, veterans' employment services, surveys of wages and employment, and about 97 percent of the costs of the Employment Service.

The Federal Employees Compensation Account (FECA) in the Trust Fund provides funds to States for unemployment compensation benefits paid to eligible former Federal civilian personnel, Postal Service employees, and ex-servicemembers. In turn, the various Federal agencies reimburse FECA for benefits paid to their former employees. FECA is not funded out of Federal unemployment taxes. Any additional resources necessary to assure that the FECA account can make the required payments to States will be provided from the Advances to the Unemployment Trust Fund and Other Funds account.

Both the benefit payments and administrative expenses of the separate unemployment insurance program for railroad employees are paid from the Unemployment Trust Fund, and receipts from a tax on railroad payrolls are deposited into the Trust Fund to meet expenses.

**Status of Funds** (in millions of dollars)

Identification code 16-8042-0-7-999	2009 actual	2010 est.	2011 est.
Unexpended balance, start of year:			
0100 Balance, start of year .....	73,511	22,850	16,136
0120 Unemployment Trust Fund (012-05-8042-0) .....	33		
0199 Total balance, start of year .....	73,544	22,850	16,136
Cash income during the year:			
Current law:			
Receipts:			
1200 General Taxes, FUTA, Unemployment Trust Fund .....	6,658	6,902	7,296
1201 Unemployment Trust Fund, State Accounts, Deposits by States .....	31,140	44,595	52,742
1202 Unemployment Trust Fund, State Accounts, Deposits by States .....	-2	-102	-89
1204 Unemployment Trust Fund, Deposits by Railroad Retirement Board .....	93	101	196
Offsetting receipts (proprietary):			
1220 CMIA Interest, Unemployment Trust Fund .....	1	2	2
1221 Interest on Unemployment Insurance Loans to States, Federal Unemployment Account, Unemployment Trust Fund .....			1,900
Offsetting receipts (intragovernmental):			
1240 Deposits by Federal Agencies to the Federal Employees Compensation Account, Unemployment Trust Fund .....	1,070	1,240	1,091
1241 Non-repayable Advances for Unemployment Compensation, Unemployment Trust Fund .....	50	150	200
1242 Payments from the General Fund for Administrative Cost for Extended Unemployment Benefit, Unemployment Trust Fund .....	16,973	44,255	31
1244 Unemployment Trust Fund, Interest and Profits on Investments in Public Debt Securities .....	2,705	514	249
Offsetting collections:			
1280 Railroad Unemployment Insurance Trust Fund .....	23	21	20
1299 Income under present law .....	58,711	97,678	63,638
Proposed legislation:			
Receipts:			
2203 Unemployment Trust Fund, State Accounts, Deposits by States .....			1
Offsetting receipts (intragovernmental):			
2243 Payments from the General Fund for Administrative Cost for Extended Unemployment Benefit, Unemployment Trust Fund .....		31,000	18,000
2299 Income under proposed legislation .....		31,000	18,001
3299 Total cash income .....	58,711	128,678	81,639
Cash outgo during year:			
Current law:			
4500 Unemployment Trust Fund .....	-117,135	-154,782	-89,049
4501 Railroad Unemployment Insurance Trust Fund .....	-188	-216	-154
4599 Outgo under current law (-) .....	-117,323	-154,998	-89,203
Proposed legislation:			
5500 Unemployment Trust Fund .....			88
5501 Unemployment Trust Fund .....		-31,000	-18,000
5599 Outgo under proposed legislation (-) .....		-31,000	-17,912

6599 Total cash outgo (-) .....	-117,323	-185,998	-107,115
Adjustments:			
7645 Railroad Unemployment Insurance Trust Fund .....			-74
7645 Railroad Unemployment Insurance Trust Fund .....		106	24
Manual Adjustments:			
7690 Adjustment to reflect cash borrowed .....	7,918	50,500	25,100
7699 Total adjustments .....	7,918	50,606	25,050
Unexpended balance, end of year:			
8700 Uninvested balance (net), end of year .....	3,222	6,136	6,210
8701 Unemployment Trust Fund .....	19,628	10,000	9,500
8799 Total balance, end of year .....	22,850	16,136	15,710

**Object Classification** (in millions of dollars)

Identification code 16-8042-0-7-999	2009 actual	2010 est.	2011 est.
Direct obligations:			
25.3 Reimbursements to Department of the Treasury .....	160	96	100
42.0 FECA (Federal Employee) Benefits .....	963	1,353	1,199
42.0 State unemployment benefits .....	113,773	145,252	79,884
43.0 Interest and dividends .....	3	1,203	2,262
94.0 ETA-PA, BLS, FLC .....	191	197	190
94.0 Veterans employment and training .....	205	210	212
94.0 Payments to States for administrative expenses .....	4,820	5,304	4,313
94.0 Departmental management .....	6	6	6
94.0 UI Mod Benefits/Admin .....	1,747	551	762
99.0 Direct obligations .....	121,868	154,172	88,928
99.9 Total new obligations .....	121,868	154,172	88,928

**UNEMPLOYMENT TRUST FUND**

(Legislative proposal, not subject to PAYGO)

**Program and Financing** (in millions of dollars)

Identification code 16-8042-2-7-999	2009 actual	2010 est.	2011 est.
<b>Obligations by program activity:</b>			
00.01 Benefit payments by States .....			-88
10.00 Total new obligations (object class 42.0) .....			-88
<b>Budgetary resources available for obligation:</b>			
22.00 New budget authority (gross) .....			-88
23.95 Total new obligations .....			88
<b>New budget authority (gross), detail:</b>			
Mandatory:			
60.26 Appropriation (trust fund) .....			-88
<b>Change in obligated balances:</b>			
73.10 Total new obligations .....			-88
73.20 Total outlays (gross) .....			88
<b>Outlays (gross), detail:</b>			
86.97 Outlays from new mandatory authority .....			-88
<b>Net budget authority and outlays:</b>			
89.00 Budget authority .....			-88
90.00 Outlays .....			88

Please see the narrative in the "State Unemployment Insurance and Employment Service Operations" account for a description of the program integrity proposal whose savings are reflected here.

**UNEMPLOYMENT TRUST FUND**

(Legislative proposal, subject to PAYGO)

**Program and Financing** (in millions of dollars)

Identification code 16-8042-4-7-999	2009 actual	2010 est.	2011 est.
<b>Obligations by program activity:</b>			
00.01 Benefit payments by States .....		31,000	18,000
10.00 Total new obligations (object class 42.0) .....		31,000	18,000

UNEMPLOYMENT TRUST FUND—Continued  
Program and Financing—Continued

Identification code 16-8042-4-7-999	2009 actual	2010 est.	2011 est.
<b>Budgetary resources available for obligation:</b>			
22.00 New budget authority (gross) .....		31,000	18,000
23.95 Total new obligations .....		-31,000	-18,000
<b>New budget authority (gross), detail:</b>			
Mandatory:			
60.26 Appropriation (trust fund) .....		31,000	18,000
<b>Change in obligated balances:</b>			
73.10 Total new obligations .....		31,000	18,000
73.20 Total outlays (gross) .....		-31,000	-18,000
<b>Outlays (gross), detail:</b>			
86.97 Outlays from new mandatory authority .....		31,000	18,000
<b>Net budget authority and outlays:</b>			
89.00 Budget authority .....		31,000	18,000
90.00 Outlays .....		31,000	18,000

The Administration will propose legislation for later transmittal to extend the Emergency Unemployment Compensation and Extended Benefits programs.

**EMPLOYEE BENEFITS SECURITY  
ADMINISTRATION**

*Federal Funds*

SALARIES AND EXPENSES

For necessary expenses for the Employee Benefits Security Administration, **[\$154,861,000] \$161,995,000.** (*Department of Labor Appropriations Act, 2010.*)

**Program and Financing** (in millions of dollars)

Identification code 16-1700-0-1-601	2009 actual	2010 est.	2011 est.
<b>Obligations by program activity:</b>			
00.01 Enforcement and participant assistance .....	120	129	133
00.02 Policy and compliance assistance .....	18	19	22
00.03 Executive leadership, program oversight and administration ....	5	7	7
00.04 Recovery Act .....	2	4	.....
09.01 Reimbursable program .....	13	8	8
10.00 Total new obligations .....	158	167	170
<b>Budgetary resources available for obligation:</b>			
21.40 Unobligated balance carried forward, start of year .....		4	2
22.00 New budget authority (gross) .....	162	163	170
22.22 Unobligated balance transferred from other accounts .....		2	.....
23.90 Total budgetary resources available for obligation .....	162	169	172
23.95 Total new obligations .....	-158	-167	-170
24.40 Unobligated balance carried forward, end of year .....	4	2	2
<b>New budget authority (gross), detail:</b>			
Discretionary:			
40.00 Appropriation .....	143	155	162
42.00 Transferred from other accounts .....	6	.....	.....
43.00 Appropriation (total discretionary) .....	149	155	162
58.00 Spending authority from offsetting collections: Offsetting collections (cash) .....	13	8	8
70.00 Total new budget authority (gross) .....	162	163	170
<b>Change in obligated balances:</b>			
72.40 Obligated balance, start of year .....	51	46	43
73.10 Total new obligations .....	158	167	170
73.20 Total outlays (gross) .....	-162	-170	-169
73.40 Adjustments in expired accounts (net) .....	-1	.....	.....
74.40 Obligated balance, end of year .....	46	43	44

<b>Outlays (gross), detail:</b>				
86.90	Outlays from new discretionary authority .....	122	123	128
86.93	Outlays from discretionary balances .....	40	47	41
87.00	Total outlays (gross) .....	162	170	169

<b>Offsets:</b>				
Against gross budget authority and outlays:				
88.00	Offsetting collections (cash) from: Federal sources collected .....	-13	-8	-8

<b>Net budget authority and outlays:</b>				
89.00	Budget authority .....	149	155	162
90.00	Outlays .....	149	162	161

*Enforcement and participant assistance.*—Conducts criminal and civil investigations and performs reviews to ensure compliance with the fiduciary provisions of the Employee Retirement Income Security Act and the Federal Employees' Retirement System Act. Provides information and assistance to benefit plan participants and to the general public. Assures compliance with applicable reporting requirements, as well as accounting, auditing and actuarial standards. Supplies required reports to the public.

	2009 actual	2010 est.	2011 est.
Plan reviews conducted .....	3,495	4,000	4,000
Investigations conducted .....	3,956	4,356	4,356
Investigations closed that restored or protected assets .....	2,833	2,918	2,918
Benefit recoveries from customer assistance .....	\$137,775,000	\$125,000,000	\$149,000,000
Inquiries received (includes 136,483 Recovery related inquiries) <sup>1</sup> .....	365,457 <sup>1</sup>	171,000	195,000

*Policy and compliance assistance.*—Conducts policy, research, and legislative analyses on pension, health, and other employee benefit issues. Provides compliance assistance especially to employers and plan officials. Writes regulations and interpretations. Issues individual and class exemptions from regulations.

	2009 actual	2010 est.	2011 est.
Exemptions, determinations, interpretations, and regulations issued .....	2,846	3,029	3,442
Average days to process exemption requests .....	219	220	220

*Executive leadership, program oversight, and administration.*—Provides leadership, policy direction, strategic planning, and administrative guidance in the management of employee benefit programs. Provides analytical and administrative support for financial and human capital management and other administrative functions related to coordination and implementation of government-wide management initiatives. Manages the technical program training for the agency's enforcement, policy, legislative and regulatory functions.

**Object Classification** (in millions of dollars)

Identification code 16-1700-0-1-601	2009 actual	2010 est.	2011 est.	
<b>Direct obligations:</b>				
Personnel compensation:				
11.1	Full-time permanent .....	72	80	84
11.3	Other than full-time permanent .....	1	.....	.....
11.5	Other personnel compensation .....	4	3	2
11.9	Total personnel compensation .....	77	83	86
12.1	Civilian personnel benefits .....	19	22	22
21.0	Travel and transportation of persons .....	3	3	3
23.1	Rental payments to GSA .....	8	8	9
23.3	Communications, utilities, and miscellaneous charges .....	1	1	1
24.0	Printing and reproduction .....	1	1	1
25.2	Other services .....	2	4	4
25.3	Other purchases of goods and services from Government accounts .....	15	19	16
25.5	Research and development contracts .....	1	1	2
25.7	Operation and maintenance of equipment .....	15	15	15
26.0	Supplies and materials .....	1	1	1
31.0	Equipment .....	2	1	2
99.0	Direct obligations .....	145	159	162
99.0	Reimbursable obligations .....	13	8	8
99.9	Total new obligations .....	158	167	170